HERITAGE IMPACT STATEMENT

12-14 MALVERN AVENUE, 5-7 HAVILAH STREET AND 354 VICTORIA AVENUE (CHATSWOOD CHASE)





URBIS STAFF RESPONSIBLE FOR THIS REPORT WERE:

Director Stephen Davies, B Arts Dip. Ed., Dip. T&CP, Dip. Cons. Studies
Consultant Alicia Vickers, B Des (Architecture), M Heritage and Conservation

Report Number SA6145

© Urbis Pty Ltd ABN 50 105 256 228

All Rights Reserved. No material may be reproduced without prior permission.

You must read the important disclaimer appearing within the body of this report.

TABLE OF CONTENTS

Execut	ive Summary	i
1.	Introduction	. 2
1.1.	Background	. 2
1.2.	Site Location	. 2
1.3.	Methodology	. 3
1.4.	Author Identification	. 3
1.5.	The Proposal	. 3
2.	Site Description	. 5
2.1.	Area Description	. 5
2.2.	Site Description	. 5
2.3.	Heritage Context	. 6
2.3.1.	North Chatswood Heritage Conservation Area (c1880-1930)	. 6
2.3.2.	Our Lady Dolours Church (c1897-1920)	. 7
3.	Historical Overview	13
3.1.	Area History	13
3.2.	Site History	13
4.	Heritage Significance	18
4.1.	What is Heritage Significance?	18
4.2.	Statement of Significance	18
4.2.1.	North Chatswood Heritage Conservation Area (c1880-1930)	18
4.2.2.	Our Lady Dolours Church (c1897-1920)	18
5.	Heritage and Visual Impact Assessment	19
5.1.	Heritage Listing	19
5.2.	Statutory Controls	19
5.2.1.	Willoughby Local Environmental Plan (LEP) 2012	19
5.2.2.	Willoughby Development Control Plan (DCP) 2006	23
5.3.	Heritage Office Guidelines	25
6.	Conclusion and Recommendations	27
6.1.	Recommendations	27
7.	Bibliography and References	28
7.1.	Bibliography	28
7.2.	References	28
Disclaii	mer	29
NO TA	DIF OF CONTENTS ENTRIES FOLIND FIGURES.	
	BLE OF CONTENTS ENTRIES FOUND. FIGURES: 1 – Locality Map	2
-	т – Locality Iviap 2 – Havilah Street looking south	
-	2 – Havilan Street looking south	
•		
_	4 – The subject site	
•	5 – Heritage Context	
_	6 – Existing Site Development	
the righ	nt (indicated)	9
-	8 – Existing view from north west from cnr of Archer and Wattle Street (subject site is not visible)	
	9 – Mercy Catholic College on cnr of Malvern Avenue and Archer Street, which screens developme subject site, along with canopy of streetscape trees.	

Figure 11 — Blakesley Street (part of Heritage Conservation Area)	Figure 10 – Daisy Street (part of Heritage Conservation Area) showing single storey Federation and Inter- War period cottages. Note backdrop of large scale development along western fringe of Chatswood CBD. 10	0
Figure 12 — Frontage of Chatswood Chase corner of Havilah Street and Malvern Ave (indicated)		
Figure 13 – c1854 township of North Sydney plan		
Figure 15 – The subject site originally part of the Havilah Estate		
Figure 16 - The subject site originally part of the Havilah Estate	Figure 14 – Victoria Avenue showing small scale shops and development, c190014	4
Figure 17 – 1943 aerial	Figure 15 – The subject site originally part of the Havilah Estate.	5
Figure 18 – Chatswood Chase Construction	Figure 16 - The subject site originally part of the Havilah Estate.	5
Figure 19 – Construction of Chatswood Chase, c1982	Figure 17 – 1943 aerial	ô
PICTURES: Picture 1 – Archer Street frontage	Figure 18 – Chatswood Chase Construction	ô
PICTURES: Picture 1 – Archer Street frontage	Figure 19 – Construction of Chatswood Chase, c1982	7
Picture 1 – Archer Street frontage	Figure 20 – Heritage Context19	9
Picture 1 – Archer Street frontage		
Picture 2 – Archer Street frontage	PICTURES:	
Picture 3 – Cnr Havilah Street and Malvern Avenue frontage	Picture 1 – Archer Street frontage	8
Picture 4 – Malvern Avenue frontage	Picture 2 – Archer Street frontage.	8
Picture 5 – Victoria Avenue frontage	Picture 3 – Cnr Havilah Street and Malvern Avenue frontage	8
Picture 6 – Victoria Avenue frontage	Picture 4 – Malvern Avenue frontage.	8
Picture 7 – View to Havilah Street	Picture 5 – Victoria Avenue frontage.	8
Picture 8 – View to Havilah Street	Picture 6 – Victoria Avenue frontage.	8
Picture 9 – View of higher scale development in backdrop to HCA (view from Blakesley Street). Chatswood Chase shopping centre visible beyond houses (indicated)	Picture 7 – View to Havilah Street1	1
Chase shopping centre visible beyond houses (indicated)	Picture 8 – View to Havilah Street1	1
Picture 10 – View of higher scale development in backdrop to HCA (view from Havilah Street)	Picture 9 – View of higher scale development in backdrop to HCA (view from Blakesley Street). Chatswood	
Picture 11 – Former Willoughby Municipal Council Deport prior to its demolition for Chatswood Chase16 Picture 12 – Chatswood Chase under construction		
Picture 12 – Chatswood Chase under construction		
Picture 13 – Chatswood Chase upon completion		
ΓABLES: Γable 1 – Local Environmental Plan19		
гable 1 – Local Environmental Plan19	Ticture 13 – Griatswood Griase upon completion.	,
	TABLES:	
	Table 1 – Local Environmental Plan	9
	Table 2 – Development Control Plan	
·	Table 3 – Heritage Office Guidelines25	

EXECUTIVE SUMMARY

Urbis has been engaged by Vicinity Centres to prepare the following Heritage Impact Statement (HIS) to accompany a planning proposal for proposed redevelopment works to the subject site known as 12-14 Malvern Avenue, 5-7 Havilah Street and 354 Victoria Avenue (Chatswood Chase Shopping Centre).

The subject site is located on the eastern edge of Chatswood Central Business District (CBD). It covers most of the block bound by Archer Street, Victoria Avenue, Malvern Avenue and Havilah Street and comprises of three separate allotments. The majority of the site is occupied by Chatswood Chase Shopping Centre, a major regional shopping centre, and the other two allotments comprise of two storey commercial buildings. All extant site development is entirely contemporary.

The subject site falls within the area covered by Willoughby Local Environment Plan (LEP) 2012 and Willoughby Development Control Plan (DCP) 2006. The subject site does not contain any heritage listed items and is not within a Heritage Conservation Area (HCA) on Willoughby Local Environment Plan (LEP) 2012. However, it is located in the vicinity of the Local heritage listed "North Chatswood" Heritage Conservation Area (HCA) (item C10), located to the north and the east of the subject site, as well as "Our Lady Dolours Church" including original interiors (item I57), located to the west of the subject site (94A Archer Street, Chatswood).

The proposed works subject to this planning proposal seek the future expansion and internal refurbishment of Chatswood Chase Shopping Centre, which includes amalgamation of the three sites and an increase in overall building heights (of between 34-40m) and Floor Space Ratio (FSR).

This HIS primarily concerns the potential impact of the proposed building envelope on the significance and visual setting of the HCA and the heritage item in the vicinity and the following conclusions have been made:

- The proposed new development will not have an adverse heritage impact on the significance and visual setting of the proximate HCA and heritage item as it is recognised that there is both a physical and visual separation between these items and the subject site.
- Whilst it is acknowledged that the proposed new development will be apparent in the wider setting of the HCA, and primarily in the backdrop of dwellings on the western side of Blakesley Street, the existing contemporary larger scale shopping centre on the subject site and existing tower developments in the wider vicinity, already forms a part of the visual backdrop and setting of the streetscape.
 - Further, the proposal will not impact on the cohesive character, special features and dominant roof forms of dwellings on Blakesley Street or detract from principal views to these dwellings.
- Intensification of development and density is anticipated in CBD contexts and a considered response is required to mitigate impacts on streetscape and heritage conservation areas/heritage items in the vicinity. It is recognised that the proposed building envelope will be subject to further detailed design which will address this accordingly.

The subject proposal is recommended to Willoughby City Council for approval.

INTRODUCTION 1.

1.1. BACKGROUND

Urbis has been engaged by Vicinity Centres to prepare the following Heritage Impact Statement (HIS) for proposed redevelopment works to the subject site known as 12-14 Malvern Avenue, 5-7 Havilah Street and 354 Victoria Avenue (Chatswood Chase Shopping Centre), which seeks the future expansion and internal refurbishment of Chatswood Chase Shopping Centre

The subject site does not contain any heritage listed items and is not within a Heritage Conservation Area (HCA) on Willoughby Local Environment Plan (LEP) 2012. However, it is located in the vicinity of the Local heritage listed "North Chatswood" Heritage Conservation Area (HCA) (item C10), located to the north and the east of the subject site, as well as "Our Lady Dolours Church" including original interiors (item 157), located to the west of the subject site (94A Archer Street, Chatswood).

This HIS primarily concerns the potential impact of the proposed building envelope on the significance and visual setting of the HCA and the heritage item in the vicinity

1.2. **SITE LOCATION**

The subject site is located in the North Shore suburb of Chatswood and covers a large block on the eastern edge of Chatswood CBD.

The subject site comprises of three separate allotments with a street address of 12-14 Malvern Avenue (SP 36362), 5-7 Havilah Street (SP 33860) and 354 Victoria Road, Chatswood (DP 1143909) (Figure 1), the latter being Chatswood Chase Shopping Centre.

ANGLO STREET NIAL AVENUE

Figure 1 - Locality Map

Source: Six Viewer

1.3. METHODOLOGY

This HIS has been prepared in accordance with the NSW Heritage Branch guideline 'Assessing Heritage Significance' (2001). The philosophy and process adopted is that guided by the Australia ICOMOS Burra Charter 1999 (revised 2013).

The proposal has been considered against the relevant controls and provisions contained within the Willoughby Local Environmental Plan (LEP) 2012 and the Willoughby Development Control Plan (DCP) 2006.

AUTHOR IDENTIFICATION 1.4.

The following report has been prepared by Alicia Vickers (Consultant). Stephen Davies (Director) has reviewed and endorsed its content.

Unless otherwise stated, all drawings, illustrations and photographs are the work of Urbis.

THE PROPOSAL 1.5.

Concept plans have been prepared by the Buchan Group Pty Ltd. On a broad level the planning proposal will allow for:

- Increasing the overall building heights on 12-14 Malvern Avenue and the northern portion of the Chatswood Chase shopping centre site to a maximum of 40m;
- Increasing the overall building height on 5-7 Havilah Street to a maximum of 34m;
- Increase the Gross Lettable Area (GLA) within the shopping centre by approximately 17,000m2 to provide new retail stores, promoting greater activation and services within the existing Chatswood Chase Shopping Centre; and
- Increase car parking capacity on the site in line with the required rate of provision for the increased GLA (approximately 680 required based on additional GLA).

As shown on the concept plans the Havilah Street site will be used mainly for the future expansion of the retail area while the Malvern Ave site is intended to be used for ancillary car parking.

The plans are indicative only and are not committing to a final design and yield, but do however provide a conceptual redevelopment plan for the shopping centre site.

The following HIS primarily concerns the impact of the proposed building envelope on the significance and visual setting of the HCA and heritage item in the vicinity.

Figure 2 – Havilah Street looking south



Source: Buchan Group Pty Ltd

Figure 3 - Malvern Avenue looking south east



Source: Buchan Group Pty Ltd

2. SITE DESCRIPTION

AREA DESCRIPTION 2.1.

The subject site is located in Chatswood, on Sydney's North Shore, approximately 11km north of Sydney Central Business District (CBD).

The subject site is located on the eastern edge of Chatswood City Centre, a major regional mixed-use centre in Sydney. Chatswood comprises of large scale retail shopping centres, traditional 'main street' two storey retail and commercial development and newly constructed mixed use commercial/residential buildings. The city centre is bisected by the North Shore Railway Line.

Land uses immediately to the north and east of the subject site consist mainly of low and medium density residential development, as well as Mercy Catholic College, which is located on the north western corner of the block (101 Archer Street, Chatswood).

Large scale tower developments to the west of the subject site form part of the visual backdrop and wider setting of Chatswood CBD.

2.2. SITE DESCRIPTION

The subject sites being 12-14 Malvern Avenue, 5-7 Havilah Street and 354 Victoria Avenue, Chatswood, are presently developed as follows:

- 2-14 Malvern Avenue is developed as a 2 storey commercial building that is strata titled and legally known as SP36362. This site has an area of approximately 2,605m2;
- 5-7 Havilah Street is developed as a 2 storey commercial building that is legally known as Lot 2 DP 785149. This site has an area of approximately 1,195m2.
- 354 Victoria Avenue (Chatswood Chase Shopping Centre) is a major regional shopping centre and legally known as Lot 10 DP 1143909. The site has an area of 35,334m2.

Chatswood Chase Shopping Centre occupies the majority of the block and is a major four level regional shopping centre. The shopping centre site has main frontages to Archer Street to the west and Victoria Avenue to the south. Vehicle access to the Centre is via Malvern Avenue to the north, Archer Street to the west and Victoria Avenue to the south.

Chatswood Chase has operated on the site since 1983 and underwent major refurbishment in 2009 and comprises of entirely contemporary fabric. The centre currently accommodates three major retail tenants, including David Jones, Kmart and Coles and is a major employer in the region.

The presentation of the building to Archer Street comprises of a large rectangular building with flat roof with reinforced concrete panels (c1983 fabric). The presentation to Victoria Avenue, Malvern Avenue and Havilah Street comprises of more contemporary fabric (c2009 fabric) and has vertical fin walls, different types of cladding, glazing, louvered screen finishes and awning canopies.

The other commercial buildings which make up the subject site comprise of smaller scale and non-descript contemporary buildings.

Figure 4 - The subject site



Source: Six Viewer with Urbis overlay

HERITAGE CONTEXT 2.3.

The subject site does not contain any heritage listed items and is not within a Heritage Conservation Area (HCA) on Willoughby Local Environment Plan (LEP) 2012. However, it is located in the vicinity of the Local heritage listed "North Chatswood" Heritage Conservation Area (HCA) (item C10), located to the north and the east of the subject site, as well as "Our Lady Dolours Church" including original interiors (item 157), located to the west of the subject site (94A Archer Street, Chatswood).

The following descriptions of the heritage listed items are provided below:

2.3.1. North Chatswood Heritage Conservation Area (c1880-1930)

"North Chatswood's original dwelling stock is predominantly single storey detached housing in Federation or Interwar bungalow styles. However, there are a few two storey Federation mansions, the occasional late Victorian house and some semidetached "bungalows".

Lot sizes vary, although most streets have similar width frontages. Buildings are usually consistently spaced and of similar scale and bulk within each streetscape even where this is composed of varied styles. Mature landscaped gardens are an important quality of this area.

The grid pattern subdivision is laid over gentle to moderate slopes. Most streets have well established street trees, notably brush box and canary island palms, which enhance the high residential amenity of the orderly streetscapes. The "square" formed by Beauchamp Park is a focus in the townscape.

The form of original development in streetscapes near Chatswood CBD is generally maintained where rear lanes accommodate separate access to off-street car parking. Otherwise, on-site parking facilities are usually unobtrusive, since the spacing of houses typically allows side access to rear parking."1

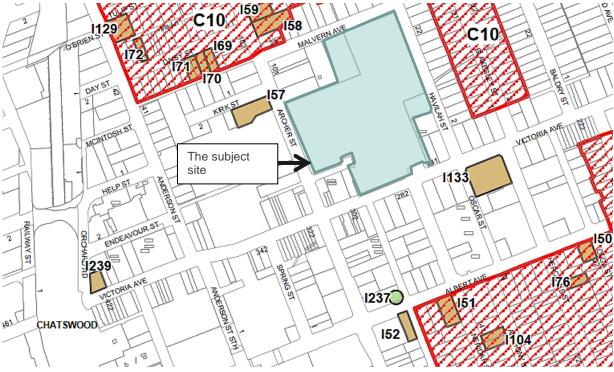
¹ Willoughby Development Control Plan (DCP), Part H.3.11, p37.

2.3.2. Our Lady Dolours Church (c1897-1920)

"A monumental interwar Romanesque Church building prominently sited on a corner allotment located on a major route at the edge of the CBD. The scale of the church and its bold design give it landmark qualities.

The church has an asymmetrical composition with a massive gabled nave and square tower which addresses the corner. The construction of its face brickwork with contrasting stucco detail including banding, columns, cornices, decorative panels and figures. The square tower is topped with a copper clad dome. The east door features Ionian columns surmounted by statues. The Presbytery adjacent is a two-storey brick stucco building with gabled slate roof and 2 storey bay frontage. The building appears to have been modernised."²

Figure 5 - Heritage Context



Source: Willoughby LEP Heritage Map (Heritage Map 004)

-

² NSW Office of Environment and Heritage Database Listing Form.

Figure 6 – Existing Site Development



Picture 1 – Archer Street frontage.



Picture 3 – Cnr Havilah Street and Malvern Avenue frontage.



Picture 5 – Victoria Avenue frontage.



Picture 2 – Archer Street frontage.



Picture 4 – Malvern Avenue frontage.



Picture 6 – Victoria Avenue frontage.

Figure 7 – Existing view from north along Archer Street (subject site is not visible). Heritage listed Church on the right (indicated)



Source: Urbis

Figure 8 – Existing view from north west from cnr of Archer and Wattle Street (subject site is not visible).



Source: Urbis

 $\label{eq:figure 9-Mercy Catholic College on cnr of Malvern Avenue and Archer Street, which screens development to the subject site, along with canopy of streetscape trees.$



Source: Urbis

Figure 10 – Daisy Street (part of Heritage Conservation Area) showing single storey Federation and Inter-War period cottages. Note backdrop of large scale development along western fringe of Chatswood CBD.





Source: Urbis

Source: Urbis

Figure 11 – Blakesley Street (part of Heritage Conservation Area).



Source: Urbis

Figure 12 – Frontage of Chatswood Chase corner of Havilah Street and Malvern Ave (indicated).



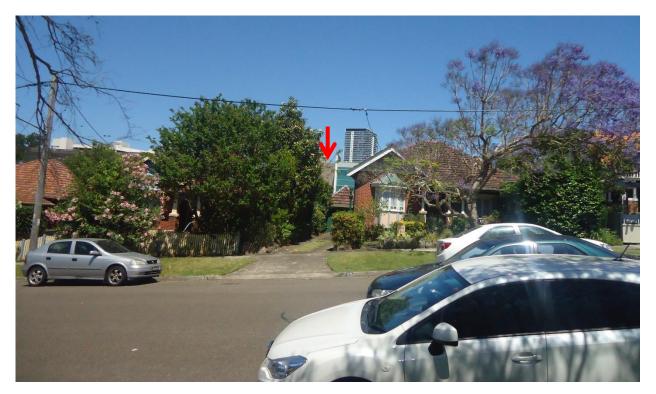
Picture 7 – View to Havilah Street.

Source: Urbis



Picture 8 - View to Havilah Street.

Source: Urbis



Picture 9 – View of higher scale development in backdrop to HCA (view from Blakesley Street). Chatswood Chase shopping centre visible beyond houses (indicated)



Picture 10 – View of higher scale development in backdrop to HCA (view from Havilah Street).

3. HISTORICAL OVERVIEW

3.1. AREA HISTORY

In 1825, Richard Archibald was granted 600 acres of Crown Land approximately bounded by Victoria Avenue, Boundary Street, Anderson Street and High Street. The land reverted to the Crown and lay dormant until 1850 when it was sold to John Stirling of the Bank of Australasia. William Lithgow, retired Auditor General of Colonial Accounts and a shareholder of the Bank, purchased and subdivided the land, and put 400 acres up for sale in 1854 as part of the "Township of North Sydney" plan. Sales were slow and it was not until the later decades of the nineteenth century, following the opening of the North Shore railway line, in 1890, that development progressed in the suburb.³

The 1880's was a decade of vigorous land subdivision in Chatswood, and with the arrival of the railway in 1890, high class building activity flourished in the area. The subject site formed part of the subdivision of the Havilah Estate.

In 1887, the first local Catholic Church was established in Archer Street (site of present St Dolours Church, which was constructed in c1920). Beauchamp Park was proclaimed in 1899, and was named after the Governor of NSW, William Lygon, the 7th Earl of Beauchamp. After World War I, a further wave of subdivisions and building activity added to this with a large stock of grand Federation homes set on large allotments.

In 1943, the subject site primarily contained small scale residential development and the Former Willoughby Council Depot. It was not until Post World War II that major changes occurred in Chatswood. Under the County of Cumberland Planning Scheme, it was decided in 1948 that Chatswood be developed as a district centre, with the western side of the railway designated for commercial development. In the early c1960s, the first large retail stores opened in area.⁴

In the 1950's Boundary Road was realigned and properties fronting the road were reduced. At this time the Chatswood CBD was proposed to extend east to Neridah Street and north almost to the alignment of Kirk Street. The National Trust of Australia (NSW) recognised the importance of the area by classifying it as an Urban Conservation Area in 1982."

Chatswood was declared a town centre in 1983 and a city in 1989. It is now one of Sydney's largest retail and commercial centres and a major transport hub.

3.2. SITE HISTORY

In c1981, the Former Willoughby Municipal Council Depot was demolished to make way for Chatswood Chase Shopping Centre which officially opened in 1983 and was the first large scale shopping centre to be built in Chatswood followed by the opening of Wallace Way and Lemon Grove. In 2003, Chatswood Chase was purchased by Centro (now Vicinity Centres).

Major refurbishment works and expansion occurred to the shopping centre in 2009.

٠

³ NSW Office of Environment and Heritage Database Listing Form.

⁴ Willoughby District Historical Society Inc, Chatswood City Centre,

http://www.willoughbydhs.org.au/History/Suburbs/Suburbs-ChatswoodCBD.html

Figure 13 – c1854 township of North Sydney plan



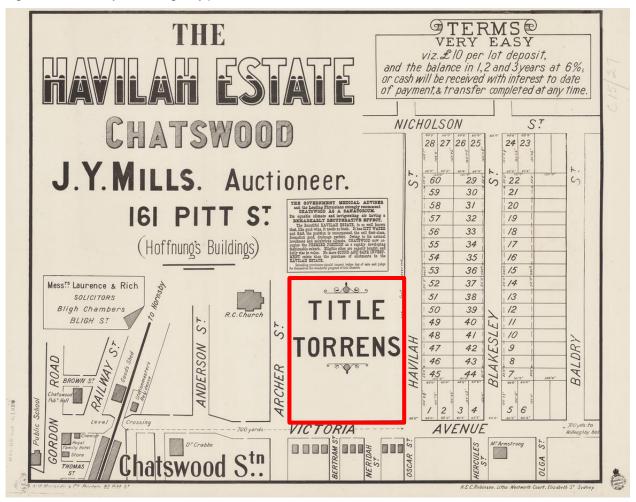
Source: National Library of Australia (Map F 772).

Figure 14 – Victoria Avenue showing small scale shops and development, c1900



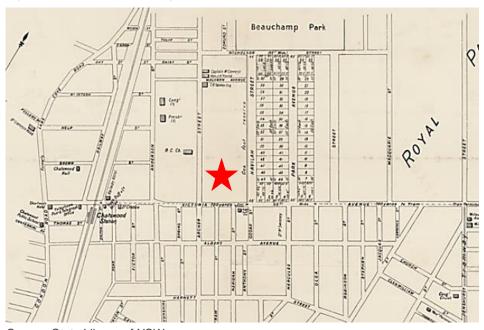
Source: State Library of New South Wales

Figure 15 – The subject site originally part of the Havilah Estate.



Source: State Library of NSW

Figure 16 - The subject site originally part of the Havilah Estate.



Source: State Library of NSW

Figure 17 – 1943 aerial



Source: Six Viewer

Figure 18 – Chatswood Chase Construction



Picture 11 – Former Willoughby Municipal Council Deport prior to its demolition for Chatswood Chase.

Source: Willoughby Library

Figure 19 – Construction of Chatswood Chase, c1982



Picture 12 – Chatswood Chase under construction.

Source: Willoughby Library



Picture 13 – Chatswood Chase upon completion.

Source: Willoughby Library

HERITAGE SIGNIFICANCE 4_

WHAT IS HERITAGE SIGNIFICANCE? 4.1.

Before making decisions to change a heritage item, an item within a heritage conservation area, or an item located in proximity to a heritage listed item, it is important to understand its values and the values of its context. This leads to decisions that will retain these values in the future. Statements of heritage significance summarise a place's heritage values - why it is important, why a statutory listing was made to protect these values.

The subject site comprises of a late 20th century buildings of contemporary fabric with no identified heritage significance. The purpose of this report is to review the potential heritage impacts with regard to the proximate HCA and heritage item. Therefore, the relevant Statements of Significance are provided below.

4.2. STATEMENT OF SIGNIFICANCE

The following Statements of Significance have been sourced from the NSW Office of Environment and Heritage Database listing forms for the heritage items as follows:

4.2.1. North Chatswood Heritage Conservation Area (c1880-1930)

"North Chatswood Heritage Conservation Area is a good example of early North Shore residential development. The housing stock describes the progressive overlays of development taking place over half a century. The essential scale, form and spacing of the original dwellings is predominant, even where original architectural detailing has been lost, though much of this is still intact in fine residential buildings and as a general townscape impression."

4.2.2. Our Lady Dolours Church (c1897-1920)

"Our Lady of Dolours Church is considered to have historic and aesthetic significance in its architectural qualities and representativeness, social significance due to its focal role in the life of the local and Diocesan Catholic community and a rarity value derived from its architectural features and design. It is a major landmark within the City and Chatswood."

5. HERITAGE AND VISUAL IMPACT ASSESSMENT

5.1. **HERITAGE LISTING**

The subject site does not contain any heritage listed items and is not within a Heritage Conservation Area (HCA) on Willoughby Local Environment Plan (LEP) 2012. However, it is located in the vicinity of the Local heritage listed "North Chatswood" Heritage Conservation Area (HCA) (item C10), located to the north and the east of the subject site, as well as "Our Lady Dolours Church" including original interiors (item 157), located to the west of the subject site (94A Archer Street, Chatswood).

C10 158 169 157 The subject site 1133 1239 1237 CHATSWOOD 152

Figure 20 - Heritage Context

Source: Willoughby LEP Heritage Map (Heritage Map 004)

5.2. STATUTORY CONTROLS

5.2.1. Willoughby Local Environmental Plan (LEP) 2012

The proposed works are addressed in the table below in relation to the relevant clauses in the LEP.

Table 1 – Local Environmental Plan

CLAUSE	DISCUSSION
(1) Objectives The objectives of this clause are as follows: (a) to conserve the environmental heritage of Parramatta, (b) to conserve the heritage significance of heritage items and heritage conservation areas, including associated fabric,	The proposal includes redevelopment works to the subject site, for the expansion of refurbishment of Chatswood Chase Shopping Centre. Extant site buildings are not listed heritage items and have no identified heritage significance. Integral aspects of the design development
	(specifically the building envelope—massing and

CLAUSE

settings and views.

DISCUSSION

heights) have considered the sites context, including its relationship to the HCA and heritage item in the vicinity and the proposal will not result in an adverse heritage impact for the reasons outlined in greater detail below.

The proposal will allow for an intensification of development on the eastern edge of Chatswood CBD, which is already subject to larger scale commercial and retail development and forms a part of the visual setting of its surrounds.

(4) Effect of proposed development on heritage significance

The consent authority must, before granting consent under this clause in respect of a heritage item or heritage conservation area, consider the effect of the proposed development on the heritage significance of the item or area concerned. This subclause applies regardless of whether a heritage management document is prepared under subclause (5) or a heritage conservation management plan is submitted under subclause (6).

This HIS constitutes the heritage management document required by Council for the purposes of this Planning proposal.

(5) Heritage assessment

The consent authority may, before granting consent to any development:

- (a) on land on which a heritage item is located, or
- (b) on land that is within a heritage conservation area, or (c) on land that is within the vicinity of land referred to in paragraph (a) or (b), require a heritage management document to be prepared that assesses the extent to which the carrying out of the proposed development would affect the heritage significance of the heritage item or heritage conservation area concerned.

As discussed above, the proposal is noted as being in the vicinity of heritage listed items, including the Local heritage listed "North Chatswood" Heritage Conservation Area (HCA) (item C10), located to the north and the east of the subject site, as well as "Our Lady Dolours Church" including original interiors (item 157), located to the west of the subject site (94A Archer Street, Chatswood). The following is considered:

HCA—north of subject site (north of Malvern Avenue)

It is considered that the portion of the HCA to the north of the subject site (north of Malvern Avenue) has a substantial physical and visual separation and the subject site will not be or be barely visible in views from the north (along Archer Street) due to the existing larger scale Mercy Catholic College school block on the corner and large streetscape trees with wide canopies, which screen the development site.

Further, on Malvern Avenue, the boundary of the HCA is to the rear of existing dwellings on the Northern side of Malvern Street, and there is

CLAUSE

DISCUSSION

therefore additional physical and visual separation. It is noted that these dwellings fronting Malvern Street appear to be predominately mid-late twentieth century and do not form part of the key period of development as those which comprise the HCA.

HCA—east of subject site (Blakesley Street)

It is considered that the portion of the HCA to the east of the subject site (Blakesley Street) also has a physical and visual separation from the subject site, with Havilah Street located immediately east of the subject site, which does not form part of the HCA.

Although the proposal will be larger in scale than the existing on the subject site, it is recognised that the extant development on the subject site and larger scale tower development already form part of the visual setting and backdrop of the western side of Blakesley Street and the established character of Chatswood City Centre is that of large scale shopping complexes and development.

The proposal will be more visible from Blakesley Street, notwithstanding the separation of a lot and a road from the dwellings in the conservation area, however the street is one of the streets that adjoin the Chatswood commercial area and the existing development in the greater area is very visible from these streets. The visibility in density to date has not been a consideration in the listing of the areas as they are judged on their merit. The proposed increase in height will not diminish the appreciation of the streetscapes nor impact on the fabric of the dwellings that contribute to the area. Visibility is not usually a criterion for diminishing significance unless it has a direct and overwhelming impact. In the case of the subject proposal the proposed envelope will not overwhelm the contributory items due to the distance to the dwellings and the proposed scale of the development.

Overall, contributory dwellings in the HCA will continue to form part of cohesive streetscapes of lower-scale residential development and their special features, character and roof forms will continue to be appreciated.

CLAUSE	DISCUSSION
	Heritage item—St Dolours Church The heritage listed church site has both a physical and visual separation from the subject site, which has a commanding presence on the western side of Archer Street. The visual setting of Church would not be impacted upon, as it is appreciated in a larger site setting and in its immediate streetscape context, with principal views from Archer Street and cnr Kirk Street wholly retained.

5.2.2. Willoughby Development Control Plan (DCP) 2006

The proposed works are addressed in the table below in relation to the relevant provisions in the DCP.

Table 2 – Development Control Plan

PROVISION	DISCUSSION	
Part H—Heritage Items and Conservation Areas		
H.2.1 Planning and Design Principles		
A. Setting		
i) The side and front setbacks are to be typical of the spacing of buildings both from each other and from the street in the particular locality, such that the rhythm of buildings in the streetscape is retained.	The physical curtilage of the proximate heritage conservation area and heritage item will be wholly retained by the proposed development.	
ii) Except as allowed by "car parking" and "fences" in Clause H.2.2 below, no new structures should be built forward of the established street building line.	The visual setting and curtilage of the proximate heritage conservation area and heritage item will be minimally impacted, as there are physical and visual separations between the subject site and	
iii) An adequate curtilage including landscaping, fencing and any significant trees, are to be retained.	these items. Although the new development, with a proposed building height of 34-40m, will be visible in the backdrop of buildings on the western side of Blakelsey street, their setting has already been	
iv) The established landscape character of the locality including height of canopy and density of boundary landscape plantings should be retained in any new development;	comprised by larger scale development to the west and the contributory dwellings in this streetscape will continue to be read, interpreted and appreciated as a cohesive low-scale streetscape of	
(v) Development in the vicinity of a Heritage Item should respect the visual curtilage of that Item;	Federation and Inter War period dwellings.	
(vi) New developments must respect the existing significance of the streetscape and the vicinity; and		
(vii) View protection of vistas.		

PROVISION

B. Scale

- i) The scale (including height, bulk, density and number of storeys) of the new work must relate visually to the scale of adjacent buildings which are Heritage Items or are located in a Heritage Conservation Area. In this regard, unless it can be clearly demonstrated that greater scale would be appropriate in the individual circumstances, new buildings and additions are to be of the same scale as the surrounding development;
- ii) Extensions must not visually dominate or compete with the original scale of the existing buildings to which they are added or altered; and
- (iii) New buildings must not visually dominate, compete with or be incompatible with the scale of existing buildings of heritage significance or contributory value either on the site or in the vicinity of the proposal.

C. Massing and Form

- (ii) New buildings should not visually dominate, compete with or be incompatible with the form of existing buildings of heritage significance or contributory value either on the site or in the vicinity of the proposal; and
- (iii) New buildings and extensions should have a similar massing, form and arrangement of parts to existing buildings of heritage significance in any Heritage Conservation Area.

North Chatswood Heritage Conservation Area

Retain the scale, form, massing and detailing of original buildings and the typical scale, rhythm and character of individual streetscapes;

Retain the predominant single storey scale of the Heritage Conservation Area by preventing visible two storey additions or intrusive two storey infill development;

Retain landscaped settings by minimising hard surfaces forward of the building line, locating carparking structures behind the building alignment, and maintaining the existing patterns

DISCUSSION

The envisaged development will comprise of additional with a proposed building height of 34-40m.

It is recognised that the Chatswood Chase Shopping Centre site is located on a large corner block on the eastern edge of Chatswood CBD which has been subject to more intense and contemporary development and surrounding residential blocks to the north and west form part of a transitional zone in height. The proposed new development is not intended to dominate the scale of low-scale residential development in the vicinity. The subject site is an established block of larger scale development in the Chatswood CBD, which already forms a part of the visual setting of the area.

The scale of the proposed new development is cognisant of the streetscape and HCA in the vicinity, with varied height and upper level setbacks in the built form and will address the corner site, along the Havilah Street frontage, which will help reduce the overall proposed mass and scale of the new development as viewed from the streetscape.

Further, future detailed design development of the facades, materiality and landscaping, will also help to mitigate impacts of scale by providing articulation and screening.

Overall, the proposed development will not have an adverse heritage impact on the North Chatswood Heritage Conservation Area, with contributory dwellings continued to be read, interpreted and appreciated as cohesive low-scale streetscapes of Federation and Inter War period dwellings.

PROVISION	DISCUSSION
of low/semitransparent fencing to the street;	
Infill development must respect existing patterns of development including the spacing, rhythm	
and siting of built forms, the landscaped	
settings, and the scale massing, form and	
materials of the general development.	

HERITAGE OFFICE GUIDELINES 5.3.

The proposed works are addressed in relation to relevant questions posed in the Heritage Office's 'Statement of Heritage Impact' guidelines

Table 3 – Heritage Office Guidelines

QUESTION	DISCUSSION
The following aspects of the proposal respect or enhance the heritage significance of the item or conservation area for the following reasons:	 The proposed new building envelope will taper in size with setbacks at the upper levels, across the site (i.e. to address corners and street frontage), which will be of visual interest and will help mitigate the effects of mass and scale. It is recognised that the extant shopping centre already forms a part of the visual setting of the eastern edge of Chatswood CBD, and the eastern edge comprises of a variety of building styles with diverse heights and scale and is a transitional zone in height to the western edge of the CBD, which comprises of larger scale commercial and residential towers. The proposed development will be a high quality contemporary design (and will provide high quality materials), which will revitalise the existing shopping centre 9subject to further design development).
New development adjacent to a heritage item How does the new development affect views to, and from, the heritage item? What has been done to minimise negative effects? How is the impact of the new development on the heritage significance of the item or area to be minimised? Why is the new development required to be adjacent to a heritage item?	As discussed under the LEP and DCP controls above.

QUESTION	DISCUSSION
How does the curtilage allowed around the heritage item contribute to the retention of its heritage significance?	
Is the development sited on any known, or potentially significant archaeological deposits?	
If so, have alternative sites been considered? Why were they rejected?	
Is the new development sympathetic to the heritage item?	
In what way (e.g. form, siting, proportions, design)?	
Will the additions visually dominate the heritage item?	
How has this been minimised?	
Will the public, and users of the item, still be able to view and appreciate its significance?	

6. **CONCLUSION AND RECOMMENDATIONS**

Extant buildings on the subject site are entirely contemporary and have no identified heritage significance.

The subject planning proposal has been assessed against the relevant provisions and controls contained in the Willoughby LEP 2012 and Willoughby DCP 2006 and the following conclusions have been made:

- The proposed new development will not have an adverse heritage impact on the significance and visual setting of the proximate HCA and heritage item as it is recognised that there is both a physical and visual separation between these items and the subject site.
- Whilst it is acknowledged that the proposed new development will be apparent in the wider setting of the HCA, and primarily in the backdrop of dwellings on the western side of Blakesley Street, the existing contemporary larger scale shopping centre on the subject site and existing tower developments in the wider vicinity, already forms a part of the visual backdrop and setting of the streetscape.
 - Further, the proposal will not impact on the cohesive character, special features and dominant roof forms of dwellings on Blakesley Street or detract from principal views to these dwellings.
- Intensification of development and density is anticipated in CBD contexts and a considered response is required to mitigate impacts on streetscape and heritage conservation areas/heritage items in the vicinity. It is recognised that the proposed building envelope will be subject to further detailed design which will address this accordingly.

6.1. RECOMMENDATIONS

A further Development Application (DA) must require heritage advice for detailed design development. This will include but is not limited to detailed design advice regarding scale, façade treatment, articulation, and materials, and a subsequent HIS should be prepared to accompany any future DA.

7. **BIBLIOGRAPHY AND REFERENCES**

7.1. **BIBLIOGRAPHY**

- Department of Lands 2011, Spatial Information eXchange, Department of Lands, Sydney, available at: http://imagery.maps.nsw.gov.au/>.
- Google Maps 2011, Aerial view of subject site, available at: http://maps.google.com.au/maps?hl=en&tab=wl>.
- NSW Roads and Traffic Authority 2005, From the Skies: Aerial photographs of Sydney in 1943, CD-ROM, NSW Roads and Traffic Authority, Surry Hills.
- RP Data 2011, Property Information search of subject site, available at: http://www.rpdata.net.au/>.
- Telstra Corporation 2011, WhereiS.com, Digital Maps, Telstra Corporation, available at: http://www.whereis.com/whereis/map.do>.

7.2. REFERENCES

- Apperly, R., Irving, R. and Reynolds, P. (eds) 2002, A Pictorial Guide to Identifying Australian Architecture: Styles and Terms from 1788 to the Present, Angus and Robertson, Pymble.
- Australia ICOMOS 1999, The Burra Charter: 2013 The Australia ICOMOS Charter for Places of Cultural Significance, Australia ICOMOS, Burwood.
- Heritage Office and Department of Urban Affairs & Planning 1996, NSW Heritage Manual, Heritage Office and Department of Urban Affairs & Planning (NSW), Sydney.
- Heritage Office 2001, Assessing Heritage Significance, Heritage Office, Parramatta.

[Note: Some government departments have changed their names over time and the above publications state the name at the time of publication.]

DISCLAIMER

This report is dated 7 November 2016 and incorporates information and events up to that date only and excludes any information arising, or event occurring, after that date which may affect the validity of Urbis Pty Ltd's (**Urbis**) opinion in this report. Urbis prepared this report on the instructions, and for the benefit only, of Vicinity Centres (**Instructing Party**) for the purpose of Heritage Impact Statement (**Purpose**) and not for any other purpose or use. To the extent permitted by applicable law, Urbis expressly disclaims all liability, whether direct or indirect, to the Instructing Party which relies or purports to rely on this report for any purpose other than the Purpose, and to any other person which relies or purports to rely on this report for any purpose whatsoever (including the Purpose).

In preparing this report, Urbis was required to make judgements which may be affected by unforeseen future events, the likelihood and effects of which are not capable of precise assessment.

All surveys, forecasts, projections and recommendations contained in or associated with this report are made in good faith and on the basis of information supplied to Urbis at the date of this report, and upon which Urbis relied. Achievement of the projections and budgets set out in this report will depend, among other things, on the actions of others over which Urbis has no control.

In preparing this report, Urbis may rely on or refer to documents in a language other than English, which Urbis may arrange to be translated. Urbis is not responsible for the accuracy or completeness of such translations and disclaims any liability for any statement or opinion made in this report being inaccurate or incomplete arising from such translations.

Whilst Urbis has made all reasonable inquiries it believes necessary in preparing this report, it is not responsible for determining the completeness or accuracy of information provided to it. Urbis (including its officers and personnel) is not liable for any errors or omissions, including in information provided by the Instructing Party or another person or upon which Urbis relies, provided that such errors or omissions are not made by Urbis recklessly or in bad faith.

This report has been prepared with due care and diligence by Urbis and the statements and opinions given by Urbis in this report are given in good faith and in the reasonable belief that they are correct and not misleading, subject to the limitations above.



BRISBANE

Level 7, 123 Albert Street Brisbane QLD 4000 Australia T+61 7 3007 3800

GOLD COAST

45 Nerang Street, Southport QLD 4215 Australia T +61 7 5600 4900

MELBOURNE

Level 12, 120 Collins Street Melbourne VIC 3000 Australia T+61 3 8663 4888

PERTH

Level 14, The Quadrant 1 William Street Perth WA 6000 Australia T+61 8 9346 0500

SYDNEY

Tower 2, Level 23, Darling Park 201 Sussex Street Sydney NSW 2000 Australia T+61 2 8233 9900

CISTRI - SINGAPORE

An Urbis Australia company #12 Marina View 21 Asia Square, Tower 2 Singapore 018961 T +65 6653 3424 W cistri.com